

## Message Text

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ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 NSCE-00 CIAE-00 DODE-00 INRE-00

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FM AMEMBASSY MOSCOW

TO SECSTATE WASHDC IMMEDIATE 5283

S E C R E T MOSCOW 14333

EXDIS

E.O. 11652: XGDS-3

TAGS: PARM, US, UR

SUBJECT: TTBY/PNE NEGOTIATIONS: RESTRICTED MEETING, OCTOBER 8

1975 TTBT/PNE DELEGATION MESSAGE NO. 33

1. SUMMARY. RESTRICTED MEETING (CUCHHEIM, FRYKLUND, HECKROTTE, JOYCE, NORKYKE, TUNIK; MOROKHOV, BIZUMOV, SAFRONOV, TIMERBAEV, KOVALEV) MET 11:00 AM OCTOBER 8. MOROKHOV MADE GENERAL COMMENTS ON US DRAFT PROTOCOLS. SAID THERE SHOULD BE ONLY ONE PROTOCOL. HE SAID PREAMBLE SHOULD CONTAIN STATEMENT ON COOPERATION BECAUSE PROVISIONS FOR DESIGNATED PERSONNEL ONLY POSSIBLE IN FRAMEWORK OF COOPERATION. DEFINITIONS USEFUL BUT COULD BE WRITTEN MORE CLEARLY; EXCEPTION IS TERM "EVENT" WHICH DOES NOT HAVE CLEAR MEANING IN RUSSIAN. TERM "DESIGNATED PERSONNEL" IS WELL CHOSEN. SOVIETS AGREE WITH ESSENCE OF PROTOCOL I ARTICLE II BUT SEE NO NEED FOR SEPARATE ARTICLE AND WILL PROPOSE WORDS FOR THIS IDEA ELSEWHERE. SOME ITEMS OF INFORMATION EXCHANGE HAD NOT BEEN AGREED UPON IN EXPERTS' MEETINGS. SOVIET SIDE WILL PROVIDE LANGUAGE CORRESPONDING TO UNDERSTANDINGS REACHED BY EXPERTS. OBSERVER RIGHTS AND FUNCTIONS TOO EXTENSIVE AND SEVERAL FUNCTIONS COULD GIVE INFORMATION BEYOND THAT NEEDED FOR VERIFYING COMPLIANCE WITH TREATY, PARTICULARLY COLLECTION OF GEOLOGICAL DATA, TAKING PHOTOGRAPHS, AND ESPECIALLY USING VARIOUS TYPES OF EQUIPMENT (LATTER NOT SPECIFIED). SOVIETS WILL PROVIDE REVISED PROVISIONS. WORKING GROUP ON PROTOCOLS SCHEDULED FOR 15:00 OCTOBER 8.

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END SUMMARY.

2. MOROKHOV SAID HIS REMARKS ON US PROTOCOLS WOULD BE OF GENERAL CHARACTER. FIRST QUESTION WAS WHETHER THERE SHOULD BE TWO PROTOCOLS. MOROKHOV SAID SOVIET SIDE HAD CAREFULLY EXAMINED CONSIDERATIONS ON THIS SCORE AND BELIEVED IT NOT NECESSARY TO HAVE TWO PROTOCOLS. PROTOCOL IS TO ASSURE CONFIDENCE THAT PROVISIONS OF TREATY ARE OBSERVED.

3. ALSO, AS SOVIET SIDE REPEATEDLY STRESSED, THEY ARE PREPARED TO ALLOW PRESENCE OF OBSERVERS IF THERE IS COOPERATION BETWEEN TWO SIDES. THEREFORE, IMPORTANT TO SOVIET SIDE TO INCLUDE PROVISIONS ON COOPERATION IN TREATY. THIS WAS DEALT WITH IN THE RESTRICTED MEETING, OCTOBER 6, AND WAS PRESCRIBED IN TEXT HANDED OVER ON OCTOBER 7. IN ADDITION, PREAMBLE OF PROTOCOL SHOULD SPEAK OF COOPERATION.

4. MOROKHOV SAID IT IS USEFUL TO HAVE DEFINITIONS OF CERTAIN TERMS. MOROKHOV SAID TERM "DESIGNATED PERSONNEL" IS AN APT ONE AND SOVIETS ARE PREPARED TO ACCEPT IT. SOVIETS BELIEVE MORE PRECISE WORDING COULD BE GIVEN TO OTHER DEFINITIONS; HOWEVER, WORD "EVENT" IS NOT CLEAR IN RUSSIAN. THIS PROBLEM WILL BE FURTHER DISCUSSED IN WORKING GROUP.

5. REFERRING TO PROTOCOL I ARTICLE II MOROKHOV SAID SOVIETS DO NOT BELIEVE IT ADVISABLE TO "SPEAK IN DETAIL" OF DEPTH AT WHICH NUCLEAR EXPLOSIONS SHOULD BE CARRIED OUT AND TO HAVE SPECIFIC ARTICLE ON IT. THIS PROVISION WAS INVESTIGATED AT EXPERT LEVEL AND ESSENTIALLY AGREED UPON. SOVIET CONCERN IS ONLY TO IMPROVE WORDING AND THEY SUGGEST INCLUDING THIS PROVISION AS SUBPARAGRAPH IN ANOTHER ARTICLE INSTEAD OF AS SEPARATE ARTICLE.

6. MOROKHOV SAID THAT INFORMATION EXCHANGE HAD BEEN THOROUGHLY DISCUSSED BY EXPERTS IN PAST AND CURRENT ROUND OF NEGOTIATIONS. NO QUESTION HAD BEEN STUDIED SO SCRUPULOUSLY. WORDING IN US PROTOCOL IS BASED TO SIGNIFICANT EXTENT ON THOSE DISCUSSIONS AND ON AGREED CONCLUSIONS OF TWO SIDES; HOWEVER, SOME PROVISIONS EXCEED UNDERSTANDINGS REACHED AT EXPERT LEVEL. MOROKHOV SAID SOVIETS HAVE NOTED THIS AND THEIR DRAFT TEXT WILL EXCLUDE EVERYTHING NOT NEEDED FOR PURPOSE OF VERIFICATION.

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7. ANOTHER SHORTCOMING OF US TEXT, MOROKHOV SAID, IS THAT IT IS EXTREMELY COMPLICATED AND DIFFICULT TO UNDERSTAND. HE WAS SURE US SIDE WOULD AGREE THAT OUR RESPECTIVE AUTHORITIES SHOULD HAVE AN ABSOLUTELY CLEAR IDEA OF CONTENT. SOVIET EXPERTS HAVE REWORDED TEXT MORE IN LINE WITH UNDERSTANDING OF EXPERTS AND IN SIMPLER LANGUAGE. SOVIET SIDE WILL PRESENT TEXT IN WORKING GROUP. MOROKHOV HOPED THAT US SIDE WOULD FIND IT FELICITOUS. INFORMATION EXCHANGE SHOULD NOT PRESENT A DIFFICULT

TASK AND SOVIETS WILL EXAMINE CAREFULLY COUNTER-PROPOSALS OF US SIDE.

8. MOROKHOV SAID THAT IN COURSE OF PAST DISCUSSION MUCH ATTENTION HAS BEEN PAID TO REPRESENTATIVES OR DESIGNATED PERSONNEL, AS APTLY CALLED BY US SIDE. AT PREVIOUS ROUNDS, SOVIET SIDE HAD PRESENTED, AS POSITION OF PRINCIPLE, THEIR WILLINGNESS TO ALLOW THE PRESENCE OF REPRESENTATIVES AT EXPLOSIONS OF CERTAIN YIELDS. HOWEVER, MOROKHOV SAID SOME RIGHTS AND FUNCTIONS OF DESIGNATED PERSONNEL SPECIFIED IN US TEXT ARE NOT WELL GROUNDED AND ARE NOT DICTATED BY NEED TO ASSURE COMPLIANCE WITH TREATY PROVISIONS.

9. MOROKHOV SAID THIS WAS ALSO TRUE REGARDING CONFIRMATION OF GEOLOGIC INFORMATION, THE QUESTION OF PHOTOGRAPHS, AND ESPECIALLY QUESTIONS OF USING VARIOUS TYPES OF EQUIPMENT. MOROKHOV SAID IN HIS OPINION LATTER POINT CONCEALS MAJOR DIFFICULTIES, WHICH WILL REQUIRE MAJOR ATTENTION TO SOLVE.

10. MOROKHOV SAID THEY HAD CONCLUDED THAT SOME FUNCTIONS OF DESIGNATED PERSONNEL IN US PROPOSALS WILL GIVE INFORMATION NOT NEEDED FOR OBSERVING COMPLIANCE WITH TREATY. IN A NUMBER OF CASES, THEY WOULD CONSTITUTE INTERFERENCE WITH PREPARATION AND CARRYING OUT OF EXPLOSIONS. THIS IS NOT PERMISSIBLE, AND HE WAS SURE SPECIALISTS OF BOTH SIDES WOULD NOT BE ENTHUSIASTIC IF PEOPLE FROM OUTSIDE OBSERVE THEIR EVERY ACTION IN AN IMPORTUNATE MANNER AND WATCH OVER THEM, ETC.

11. MOROKHOV SAID HE WAS SURE THIS WAS NOT INTENTION OF US SIDE, BUT BELIEVED IT RESULTED FROM COMPLEXITY OF TEXT OF PROTOCOLS.

12. MOROKHOV SAID HE WOULD NOT DWELL AT LENGTH ON ALL FUNCTIONS  
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OF OBSERVERS TODAY. SOVIET EXPERTS HAVE PREPARED CORRESPONDING WORDING WHICH WILL PROVIDE DESIGNATED PERSONNEL ALL NECESSARY RIGHTS AND FUNCTIONS AND STILL ALLOW SIDE CARRYING OUT EXPLOSION TO IMPLEMENT THEIR PROGRAM WITHOUT UNNECESSARY INTERFERENCE.

13. MOROKHOV SAID THIS CONCLUDED HIS REMARKS, AND SOVIETS PREPARED TO HAVE WORKING GROUP ON PROTOCOLS MEET THIS AFTERNOON (OCTOBER 8).

14. BUCHHEIM THANKED MOROKHOV AND SAID IT IS VERY HELPFUL TO BEGIN WORK ON SUBJECT THIS AFTERNOON. HE SHARED MOROKHOV'S VIEWS THAT PROVISIONS OF PROTOCOL SHOULD FULLY COVER COMPLIANCE WITH TREATY BUT SHOULD NOT INVOLVE ACQUISITION OF KNOWLEDGE BEYOND THAT AND RIGHTS AND FUNCTIONS OF DESIGNATED PERSONNEL

SHOULD NOT INTERFERE WITH CARRYING OUT OF EXPLOSIONS. US SIDE  
AWARE OF COMPLEXITY OF TASK OF MEETING ALL THESE CONDITIONS AND  
LOOKED FORWARD TO WORK OF SOVIET EXPERTS.

15. MOROKHOV REPLIED THAT THIS SIMILARITY OF VIEWS SHOULD  
SIMPLIFY WORK.

16. WORKING GROUP TWO ON PROTOCOLS MEETS 3:00 PM,  
OCTOBER 8.  
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## Message Attributes

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**Capture Date:** 01 JAN 1994  
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